

Message Text

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S E C R E T STATE 235248

EXDIS - TOSEC 119 - FOR SECRETARY FROM SISCO

E.O. 11652: GDS

TAGS:PFOR, UN, CY

SUBJECT: DRAFT NONALIGNED RESOLUTION ON CYPRUS

FOR SECRETARY FROM SISCO

REF: (A) USUN 4361 (B) USUN 4326

1. DEPARTMENT HAS CAREFULLY EXAMINED TEXT OF LATEST
NONALIGNED DRAFT RESOLUTION ON CYPRUS (REFTELS), WHICH WE
UNDERSTAND FROM USUN REPRESENTS COMPROMISE WORKED OUT IN
NEW YORK FOLLOWING LENGTHY DISCUSSIONS BETWEEN NONALIGNED
COORDINATING GROUP (WHICH DRAFTED TEXT IN REFTEL B),
AND GREEKS, TURKS, GREEK-CYPRIOTS AND TURK-CYPRIOTS. WE
ALSO UNDERSTAND, BUT HAVE NOT YET BEEN ABLE TO VERIFY,
THAT LATEST DRAFT HAS BEEN AGREED TO BY BOTH TURKISH AND
TURK-CYPRIOT DELEGATIONS IN NEW YORK. THIS SEEMS QUESTION-
ABLE TO US PARTICULARLY IN VIEW OF RETENTION IN OPERATIVE
PARA 2 OF PHRASE "SPEEDY WITHDRAWAL OF ALL FOREIGN FORCES"

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AND INOPERATIVE PARA 3 OF PHRASE "SPEEDY RETURN OF ALL

REFUGEES TO THEIR HOMES IN SAFETY."

2. FROM U.S. STANDPOINT, LATEST DRAFT TEXT CONTAINS THREE PROBLEMS: (A) REFERENCE OPERATIVE PARA 2 TO WIT;DRAWAL OF ALL FOREIGN ARMED FORCES FROM CYPRUS IS CONTRARY TO BASIC POSITION THAT WITHDRAWAL SHOULD BE TIED TO NEGOTIATIONS AND POLITICAL SETTLEMENT, AND COULD ALSO BE INTERPRETED TO REFER TO BRITISH SOVEREIGN BASE AREAS (SBAS). FIRST DIFFICULTY WOULD REQUIRE INCLUSION OF REFERENCE TO

NEGOTIATION AND POLITICAL SETTLEMENT; LATTER PROBLEM COULD BE ELIMINATED IF WORDS "REPUBLIC OF" WERE INSERTED BEFORE WORD "CYPRUS." (B) REFERENCE IN OPERATIVE PARA 3 TO "RETURN OF ALL REFUGEES" PARAGRAPH COULD BE MADE PALATABLE BY DELETING WORD "ALL." (C) LANGUAGE IN OPERATIVE PARAGRAPH 6 WHICH READS: "NEGOTIATIONS CAN SOON BE CONDUCTED UNDER FREE CONDITIONS, AND WITHIN THE FRAMEWORK OF THE UN." THIS COULD BE INTERPRETED TO MEAN ENDORSEMENT OF FUTURE NEGOTIATIONS ALONG LINES OF INTERNATIONAL CONFERENCE SUCH AS SOVIETS HAVE PREVIOUSLY SUGGESTED. PARAGRAPH WOULD BE BETTER FROM OUR STANDPOINT IF PHRASE "WITHIN THE FRAMEWORK OF THE UN" COULD BE DELETED, PARTICULARLY SINCE REFERENCE WAS LIKELY INSERTED ONLY TO UNDERSCORE DESIRABILITY OF RETAINING SOME UN INVOLVEMENT -- A POINT ADEQUATELY TAKEN CARE OF IN OPERATIVE PARAGRAPHS 7 AND 9.

3. DESPITE ITS DEFICIENCIES, IT PROBABLY IS NOT IN OUR INTEREST AT THIS STAGE TO SEEK ACTIVELY TO CHANGE THE NONALIGNED TEXT AS IT NOW STANDS. THIS UNDERTAKING IS BEST LEFT TO OTHERS, PARTICULARLY THE TURKS OR TURKISH-CYPRIOTS UNLESS AND UNTIL WE REQUESTED TO INTERVENE BY PARTIES, AT WHICH TIME WE WOULD HAVE TO CAREFULLY WEIGH WHAT TO DO.

4. IF IN FACT TURKS GO ALONG WITH PRESENT DRAFT - WHICH I DOUBT - OBVIOUSLY THIS WILL OBIVATE THE NEED FOR US TO INTERVENE. MY EXPECTATION IS THAT THE TURKS WILL ASK US TO TRY TO INFLUENCE THE DRAFT ON SOME OR ALL OF THE ABOVE POINTS. I BELIEVE WE SHOULD TRY TO BE HELPFUL TO THEM, BEING CAREFUL HOWEVER THAT WE DO NOT PROVIDE THE SECRET

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GREEKS WITH A HANDLE THAT WE HAVE PURSUED A BASICALLY ANTI-GREEK COURSE AT THE UN.

5. WE WILL KEEP YOU APRISED AS THE SITUATION DEVELOPS. ON THE WITHDRAWAL PARGRAPH IN PARTICULAR WE SHOULD TRY TO STAY WITH THE PRESENT FORMULATION SINCE BOTH THE GREEKS AND THE TURKS HAVE AGREED TO IT AT GENEVA. INGERSOLL

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